# Effects of a Matched Savings Program to Tackle School Dropout in Italy

Davide Azzolini

Valedictory Randomised Controlled Trials in the Social Sciences

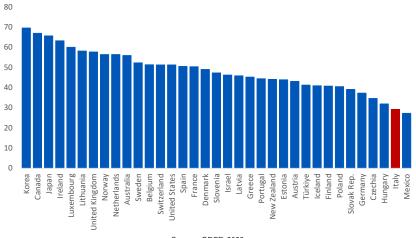
Conference

20th and 21st May 2025, York



#### Italy: Low highered attainment

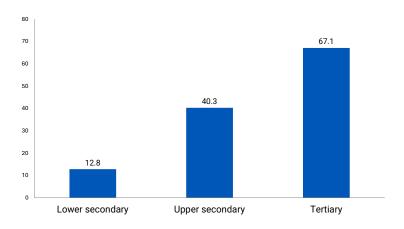
Figure: 25-34 year olds with a tertiary education degree (%)



Source: OECD 2022.

# Italy: Wide social disparities in highered

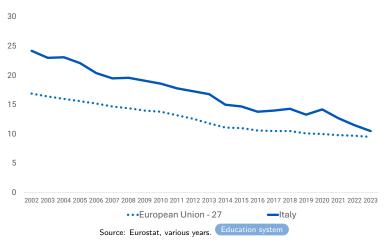
Figure: 25-34 years olds holding a tertiary degree (%), by parents' education



Source: ISTAT 2023.

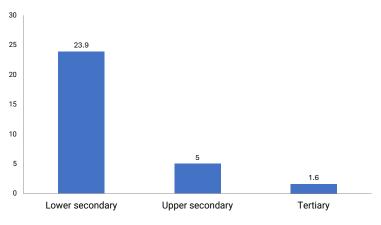
### Italy: Historically high early school leaving

Figure: 18-24 year olds leaving school with no upper secondary education (%)



# Italy: Wide social disparities in early school leaving

Figure: 18-24 year olds leaving school with no upper secondary education (%), by parents' education



Source: ISTAT 2023.

### Factors behind social inequality in education

- The direct costs of education in Italy
  - Public secondary education is free of charge
  - Public university average tuition fee: 2,000 euros a year, varies based on income
- Beyond fees, there are <u>indirect costs</u> and <u>opportunity costs</u>
- ...and family aspirations & expectations are further important mechanisms

#### National financial aid policy

#### The Italian constitution

[...] Those who are capable and deserving, even if lacking financial means, have the right to attain the highest levels of education. The Republic ensures this right through scholarships, family allowances, and other measures. (Art. 34)

#### The reality...

- Higher education
  - ✓ Means-tested grants
  - ✓ Tuition waiver
  - Underfunded
  - ✗ Uncertain and unreliable
  - Activated too late
- Secondary education
  - Contribution to buy books and scholarships
  - Very minimal and marginal support

#### This presentation

 The potential of matched-saving accounts programs as a financial aid tool to increase low-income youths' completion of upper secondary education



- Matched Savings Program offering a 4:1 match rate
- Students w/ low incomes attending grade 6
- Randomized Controlled Trial, N=576

Co-financed by: Impresa Sociale Con i Bambini, Fondazione Compagnia di San Paolo, Fondazione Cassa di Risparmio di Firenze, Fondazione di Sardegna, Fondazione Tercas

### Outline

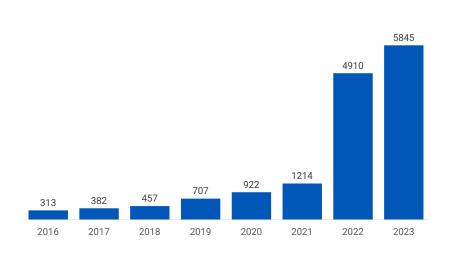
- Background
- 2 The program
- 3 Findings
- 4 Conclusion

#### Matched Savings Programs

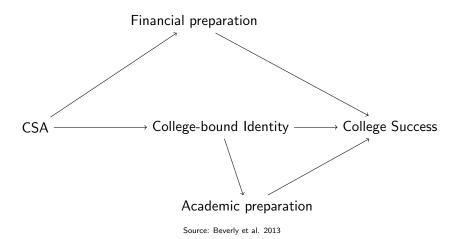
- Individual Development Accounts (Sherraden 1991) → provide low-income families with an incentivized savings account to help them invest in long-term assets (e.g. home ownership, microenterprise, or education)
  - Implemented in the US, Singapore, Canada and the UK, as well as in other developing countries
- Children's Savings Accounts (Elliott & Lewis 2018) → targeted to children's post-secondary education:
  - Start early (also at birth)
  - Often include matches and/or progressive incentives (e.g., initial seed)

# Children's Savings Accounts (CSAs)

Figure: Number (thousands) of children with a CSA, US (2016-2023)



# Pathways from CSA programs to college success



#### Existing evidence on CSAs

Experimental evidence (Emrey-Arras 2020, Elliott 2024):

- ↑ Savings for college (Beverly et al 2016; Long & Bettinger 2017)
- ↑ Child social emotional development (Huang et al. 2014)
- ↑ Parents' educational expectations (Kim et al 2015)
- ? Post-secondary education access and attainment (Long & Bettinger 2017)
- → No studies on programs addressing secondary education

#### Evidence from Percorsi

#### The program:

- Goal: post-secondary education
- Manager: Foundation (Ufficio Pio), Torino (NW Italy)
- Target: Low-income students in the last two years of high school

#### Experimental evaluation (N=716)

- Positive effect on college enrollment & persistence, esp. for vocational school students
- Ongoing: effect on college completion and labor market outcomes

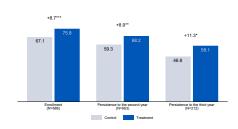
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Research Article

Increasing College Going by Incentivizing Savings: Evidence from a Randomized Controlled Trial in Italy

Alberto Martini, Davide Azzolini, Barbara Romano, Loris Vergolini

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Co-financed by: Impresa Sociale Con i Bambini, Fondazione Compagnia di San Paolo, Fondazione Cassa di Risparmio di Firenze, Fondazione di Sardegna, Fondazione Tercas. Partners: Un Sogno per Tutti Cooperativa Sociale; Associazione Vides Main onlus; Caritas Teramo Atri; Consorzio solidarieta' aprutina societa' cooperative; Cooperativa Sociale le Api; Diaconia Valdese; Fondazione Solidarieta' Caritas onlus; Il Mio Mondo Societa' Cooperativa Sociale; Il Nostro Pianeta; Ufficio Pio Della Compagnia di San Paolo.

#### The program

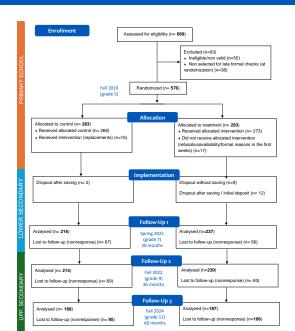
- Goal: Raising low-income students' high school (HS) completion
- Saving account:
  - Saving from 1 to 6 euros weekly, for four years (max 1,000 euros)
  - 4:1 match rate
  - Matched money (max 4,000 + 1,000 saved) for allowed education-related expenditures (e.g. fees, transportation, computer, internet, extra-school activities, etc.)
- Other student services: financial education/assistance; educational support & guidance
- Timeline: Between 2019 and 2024

# Sample

- 576 6<sup>th</sup> grade students from low-income families
- 8 out of 10 experience material deprivation
- 2 out of 10 have tertiary educated parents
- 5 out of 10 are children of immigrants
- <u>Sites</u>: Turin, Florence, South Sardinia and Teramo



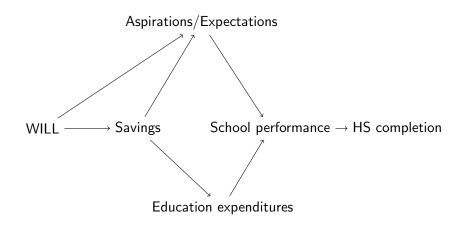
#### RCT design



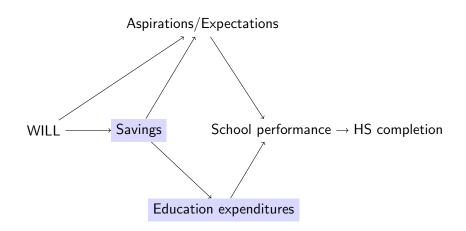
#### Integrity & estimation

- ullet Statistical equivalence of the randomized groups (t-tests)  $\sqrt{}$
- Overall attrition (FUS1: 21.4%; FUS2: 22.9%; FUS3: 35.1%)
- Differential attrition (FUS1: 4.6pp; FUS2: 2.9pp; FUS3: 2.9pp) 
  √
- Intent-To-Treat (ITT) estimated through linear regressions controlling for randomization strata
  - + baseline covariates as robustness checks
  - + heterogeneity by family income

# WILL - Logical framework

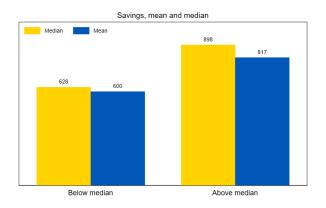


#### WILL - Logical framework



# Savings (implementation data)

- 94% made at least one deposit
- Average savings: 718 euros
- Families with higher incomes save more



# Savings behavior and hardships, 20 months

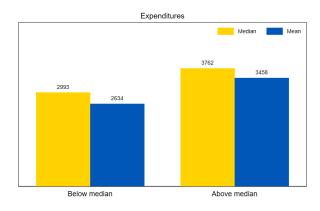
- After 20 months, treatment group families show higher % of savers
- No side effects on reported material hardships

Table: Savings and material hardships

	(1)	(2)
	Has saved last 12 months	N material hardships (0-9)
Control mean	.458	2.122
	.117***	014
ITT	[.026209]	[391362]
	i i	
Observations	449	449

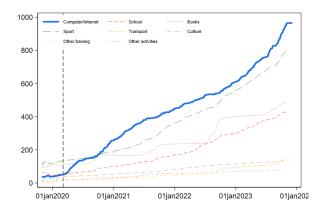
# Expenditures (implementation data)

- 87% made at least one purchase
- Average expenditure: 3,080 euros, significant differences based on income



# Expenditures (implementation data)

- 87% made at least one purchase
- Average expenditure: 3,080 euros, significant differences based on income
- High incidence of digital technologies, sports, and books



## Edtech availability & extra-school activities

- 44% more students have a dedicated PC/tablet
- 28% more families have a fast internet connection

Table: Edtech availability during COVID (Spring 2021)

	(1)	(2)
	Own PC/tablet	High-speed internet
Control mean	.430	.313
ITT	.192***	.089**
ITT	[.101282]	[.001176]
Observations	456	448

#### Edtech availability & extra-school activities

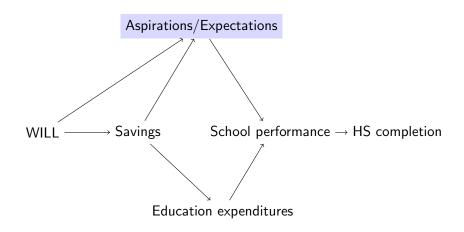
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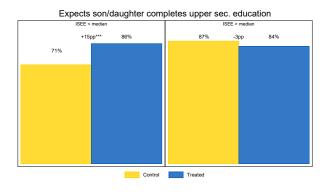
- Extra-school activities (Fall 2022)
  - 17% more students do sport
  - No effects on other activities

#### WILL - Logical framework

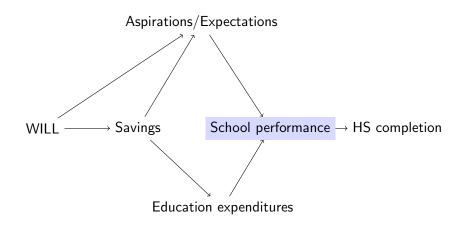


# Educational aspirations and expectations (FUS1, 20 months)

- On average, no effect on parents or children's aspirations and expectations
- But strong positive effects among lower-income parents
- No effect on parent's level of involvement in children's education

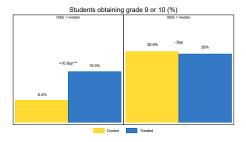


#### WILL - Logical framework



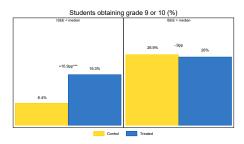
# School performance (FUS2, 36 months)

 In the whole sample, marginally sign. effect on the middle school final exam (grade 8); strongly significant among low incomes



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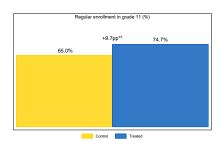
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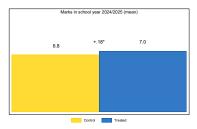
- No effect on <u>school track choice</u>, grade 9
- No effect on <u>irregular school</u> <u>attendance</u> (skipping school/some lessons, arriving late to school) in grade 9 (and subsequent grades)

# School performance (FUS3, 60 months)

 Regular school progress: 17% higher probability of being enrolled in grade 11 vs. in a lower grade or out of school



• Marks in school year 24/25: Small positive effect (+3%)



 Expectation to complete high school: insignificant effect (yet this is strongly predicted by regular school progression & marks)

### Summary of findings

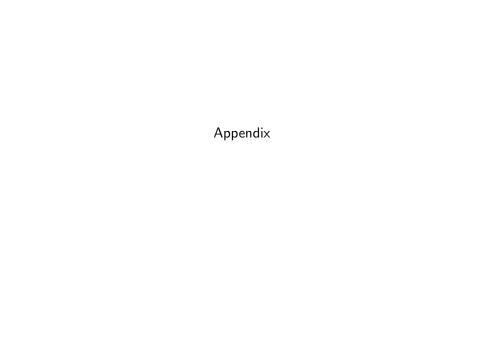
- Positive effects on a number of intermediate outcomes, predictive of school completion:
  - Families **save more for education**, with no effect on material deprivation
  - Students better equipped with edtech and do more sport
  - Lower-income families increase their educational expectations
  - Higher marks (especially among lower incomes)
  - ... Higher likelihood of regular school progress

# Concluding remarks

Background

- Italy's has record-high levels of inequality in education participation
- The existing financial aid policy needs substantial improvement
- Matched savings programs show promise
- Evaluation evidence being collected from other programs (i.e., Percorsi, WILL-TO, PUOI)
- Open questions:
  - ? Scalability
  - ? Progressivity in the financial mechanism
  - ? Channels and mechanisms
  - ? Effects on financial literacy & future orientation

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## Italian education system

Grade						Age
	Master Degree (Laurea Magistrale) ISCED 5A					22
						21
		Bachelor degree (	Laurea) ISCED 5A			20
						19
13						18
12			Technical Schools	General schools		17
11	Regional	Vocational	(Istituti tecnici)	(Licei) ISCED		16
10	vocational training courses	schools (Istituti professionali)		3a/3b		15
9	ISCED 3b/3c	ISCED 3a/3b				14
8					Compulsory education	13
7	Lower secondary school (Scuola secondaria di primo livello) ISCED 2a				duca	12
6					j.	11
5				ulso	10	
4	Primary school (Scuola primaria) ISCED 1				duc	9
3					ŏ	8
2						7
1						6
						5
	Pre-school (Scuola d'infanzia) ISCED 0				4	
						3



## Group equivalence at baseline

Table: Balancing test: group means, t-tests and F-test

Covariates	(1)	(2)	(3)	
Covariates	Control	Treatment	p-value	
Female	0.438	0.457	0.644	
Foreign born	0.081	0.085	0.861	
Foreign citizenship	0.329	0.314	0.708	
Household size	4.350	4.174	0.116	
Income (ISEE)	5553.9	6013.1	0.237	
Parents' high school	0.565	0.553	0.764	
Parent foreign born	0.498	0.485	0.745	
Parent aspires HE	0.827	0.840	0.682	
Parent expects HE	0.668	0.686	0.642	
Italian grade	8.471	7.913	0.231	
Math grade	8.469	7.944	0.260	
Observations	283	293	576	
F-test: $F(11, 549)=0.68$ ; $Prob > F = 0.7540$				

### Group equivalence at FUS1

Table: Balancing test: group means, t-tests and F-test

Covariates	(1)	(2)	(3)	
Covariates	Control	Treatment	p-value	
Female	0.463	0.468	0.909	
Foreign born	0.074	0.080	0.809	
Foreign citizenship	0.338	0.321	0.696	
Household size	4.269	4.236	0.794	
Income (ISEE)	5802.8	6174.1	0.398	
Parents' high school	0.579	0.570	0.846	
Parent foreign born	0.495	0.477	0.694	
Parent aspires HE	0.838	0.852	0.674	
Parent expects HE	0.690	0.709	0.660	
Italian grade	7.914	7.911	0.971	
Math grade	7.929	7.983	0.611	
Observations	216	237	453	
F(11, 430)=0.36; Prob >F=0.9716				

# Group equivalence at FUS2

Table: Balancing test: group means, t-tests and F-test

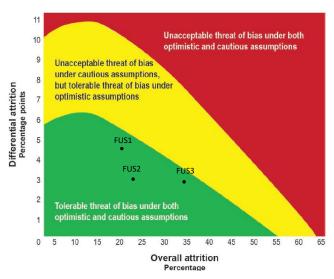
Covariates	(1)	(2)	(3)	
Covariates	Control	Treatment	p-value	
Female	0.453	0.448	0.909	
Foreign born	0.075	0.070	0.833	
Foreign citizenship	0.341	0.313	0.530	
Household size	4.346	4.165	0.133	
Income (ISEE)	5919.7	6297.9	0.406	
Parents' high school	0.598	0.583	0.740	
Parent foreign born	0.472	0.457	0.745	
Parent aspires HE	0.818	0.852	0.329	
Parent expects HE	0.654	0.700	0.303	
Italian grade	8.302	7.917	0.367	
Math grade	8.278	7.987	0.496	
Observations	214	230	444	
F(11, 426)=0.79; Prob >F = 0.6483				

### Group equivalence at FUS3

Table: Balancing test: group means, t-tests and F-test

Covariates	(1)	(2)	(3)		
Covariates	Control	Treatment	p-value		
Female	0.468	0.433	0.498		
Foreign born	0.096	0.075	0.471		
Foreign citizenship	0.324	0.310	0.767		
Household size	4.319	4.187	0.304		
Income (ISEE)	6318.9	6451.7	0.792		
Parents' high school	0.601	0.588	0.801		
Parent foreign born	0.479	0.455	0.640		
Parent aspires HE	0.846	0.840	0.870		
Parent expects HE	0.681	0.684	0.940		
Italian grade	7.910	7.963	0.635		
Math grade	7.931	8.032	0.365		
Observations	188	187	375		
F(12,185) = 0.99; Prob >F = 0.461					

#### **Attrition**



Source: What Works Clearinghouse